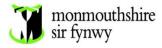
# **Public Document Pack**



Neuadd y Sir Y Rhadyr Brynbuga NP15 1GA County Hall Rhadyr Usk NP15 1GA

Tuesday, 24 April 2018

**Dear Councillor** 

#### **CABINET**

You are requested to attend a **Cabinet** meeting to be held at **Steve Greenslade Room**, **County Hall, Usk** on **Wednesday, 2nd May, 2018**, at **2.00 pm**.

#### **AGENDA**

- 1. Apologies for Absence
- 2. Declarations of Interest
- 3. To consider the following reports (Copies attached):
  - i. Social Justice Strategy
    <u>Divisions/Wards affected:</u> All

1 - 50

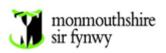
<u>Purpose:</u> To present the draft Social Justice Strategy for approval following an extensive scrutiny process.

<u>Author:</u> Cath Fallon (Head of Enterprise and Community Development)

<u>Contact Details:</u> cathfallon@monmouthshire.gov.uk

Yours sincerely,

Paul Matthews Chief Executive



## **CABINET PORTFOLIOS**

County	CABINET FORTI OLIOS	Partnership and	
County Councillor	Area of Responsibility	Partnership and External Working	Ward
P.A. Fox (Leader)	Whole Authority Strategy & Direction CCR Joint Cabinet & Regional Development; Organisation overview; Regional working; Government relations; Public Service Board; WLGA	WLGA Council WLGA Coordinating Board Public Service Board	Portskewett
R.J.W. Greenland (Deputy Leader)	Enterprise Land use planning; Economic development; Tourism; Development control; Building control; Housing & homeless; Leisure; Youth; Adult education; Outdoor education; Community Hubs; Cultural services	WLGA Council Capital Region Tourism	Devauden
P. Jordan	Governance Council & Executive decision support; Scrutiny; Regulatory Committee standards; Community governance; Member support; Elections; Democracy promotion & engagement; Law; Ethics & standards; Whole Authority performance; Whole Authority service planning & evaluation; Regulatory body liaison		Cantref
R. John	Children & Young People School standards; School improvement; School governance; EAS overview; Early years; Additional Learning Needs; Inclusion; Extended curriculum; Admissions; Catchment areas; Post 16 offer; Coleg Gwent liaison.	Joint Education Group (EAS) WJEC	Mitchel Troy
P. Jones	Social Care, Safeguarding & Health Children; Adult; Fostering & adoption; Youth offending service; Supporting people; Whole Authority safeguarding (children & adults); Disabilities; Mental Health; Health liaison.		Raglan
P. Murphy	Resources Finance; Information technology (SRS); Human Resources; Training; Health & Safety; Emergency planning; Procurement; Audit; land & buildings (inc. Estate, Cemeteries, Allotments, Farms); Property maintenance; Digital office; Commercial office	Prosiect Gwrydd Wales Purchasing Consortium	Caerwent

S.B. Jones	County Operations Highways maintenance, Transport, Traffic & Network Management, Fleet management; Waste including recycling, Public conveniences; Car parks; Parks & open spaces; Cleansing; Countryside; Landscapes & biodiversity; Flood Risk.	SEWTA Prosiect Gwyrdd	Goytre Fawr
S. Jones	Social Justice & Community Development Community engagement; Deprivation & Isolation; Community safety; Social cohesion; Poverty; Equalities; Diversity; Welsh language; Public relations; Trading standards; Environmental health; Licensing; Communications		Llanover

# **Aims and Values of Monmouthshire County Council**

#### Our purpose

**Building Sustainable and Resilient Communities** 

#### Objectives we are working towards

- Giving people the best possible start in life
- A thriving and connected county
- Maximise the Potential of the natural and built environment
- Lifelong well-being
- A future focused council

### **Our Values**

**Openness**. We are open and honest. People have the chance to get involved in decisions that affect them, tell us what matters and do things for themselves/their communities. If we cannot do something to help, we'll say so; if it will take a while to get the answer we'll explain why; if we can't answer immediately we'll try to connect you to the people who can help – building trust and engagement is a key foundation.

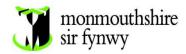
**Fairness**. We provide fair chances, to help people and communities thrive. If something does not seem fair, we will listen and help explain why. We will always try to treat everyone fairly and consistently. We cannot always make everyone happy, but will commit to listening and explaining why we did what we did.

**Flexibility**. We will continue to change and be flexible to enable delivery of the most effective and efficient services. This means a genuine commitment to working with everyone to embrace new ways of working.

**Teamwork**. We will work with you and our partners to support and inspire everyone to get involved so we can achieve great things together. We don't see ourselves as the 'fixers' or problem-solvers, but we will make the best of the ideas, assets and resources available to make sure we do the things that most positively impact our people and places.



# Agenda Item 3a



SUBJECT: SOCIAL JUSTICE STRATEGY (DRAFT)

MEETING: CABINET

DATE: 2<sup>ND</sup> MAY 2018 DIVISION/WARDS AFFECTED: ALL

#### **NON-PUBLICATION**

#### 1. PURPOSE:

1.0 To present the draft Social Justice Strategy for approval following an extensive scrutiny process.

#### 2. RECOMMENDATIONS:

2.1 That Cabinet approves the final draft version of the Social Justice Strategy. (Appendix A).

#### 3. KEY ISSUES:

- 3.1 During 2016, two significant pieces of legislation came into force, the Wellbeing of Future Generations Act and the Social Services and Wellbeing (Wales) Act. Both Acts are underpinned by duties to collaborate with other public bodies, to involve people in the issues that affect them and to concentrate on developing preventative approaches rather than waiting for problems to arise.
- 3.2 In March 2017, the council endorsed two major pieces of work looking at well-being across the county - the Well-being Assessment and the Population Needs Assessment. Both highlighted the strengths and opportunities within our communities and used an extensive evidence base to draw out some of the challenges individuals and communities will face in the future.
- 3.3 In May 2017, the County Council election resulted in a new set of Councillors with renewed ambition to address issues of inequality that had been highlighted as a result of the Wellbeing and Population Needs Assessments, appointments included a new Cabinet Member for Social Justice. This was also coupled with the importance of re-setting our work with communities and subsequently in September 2017, <a href="Cabinet">Cabinet</a> approved the restructure of both the Whole Place and the Partnerships Teams into a re-focussed Community and Partnership Development Team.
- 3.4 This draft Social Justice Strategy demonstrates our commitment as a Council to address inequalities in our county in order to make our society function better. Using the Community and Partnership team as an enabling body, it provides an approach that will help turn lives around by removing barriers and facilitating practical support and solutions to enable all our citizens to realise their full potential.
- 3.5 This is the first phase of an evolving strategy demonstrating our intention to work as a Council, and in partnership at national, regional and community level, to implement the policy interventions, approaches, support and methods to improve outcomes for people and communities.

3.6 This draft Social Justice Strategy sets out our purpose, our intentions and activities for the next four years and the targets by which we will measure our success to ensure that we achieve our goal – to put social justice at the heart of what we do in Monmouthshire.

#### 4. OPTIONS APPRAISAL

- 4.1 In 2017, a review of the Whole Place and Partnerships teams determined that community engagement needed to be repositioned within a more centralised role and repurposed into one Community and Partnership Development team, for the following reasons:
  - The Council's Well-Being Assessment recognised the need for co-delivery with partners, focussing on how its resource structure and alignment can embrace i) integration ii) longterm thinking iii) prevention iv) collaboration and v) involvement - involving the people it affects.
  - The Local Government Act and Planning Wales Act place emphasis on encouraging greater public participation in Local Government with community governance moving to an area based approach and "boards" made up of Elected Members, community bodies, the third sector, Community Councils and other public services. The Planning Wales Act also has a focus on community led plans that supplement the Local Development Plan.
  - The Council has recognised the need to engage closer with its Community Councils since 2016 with the five-area cluster model now providing the forum for respective Town and Community Councils to come together and liaise with the Council.

Therefore, the advocated integrated approach provides an opportunity for the team to have more of an enabling and facilitating role, in addition to supporting the co-delivery of community led ideas with the community coordination team.

- 4.2 This draft Strategy demonstrates the Council's commitment to align evidence based policy, programmes of work and resources with the aim of putting social justice at the heart of what we do i.e. the Council's renewed ambitions and policy making decisions; the Council's resource allocation decisions and how the Council supports Monmouthshire's communities and people in their place based activities. This draft Strategy provides the strategic context to enable a programme of activities that will deliver on a promise to develop strategies with the aim of supporting people and communities to fulfil their potential and live the lives they want to live.
- 4.3 As part of the scrutiny process the Strategy has received consideration during a wide ranging programme of consultation activities which has included:
  - Member's Seminars held on the 18<sup>th</sup> September 2017 and the 27<sup>th</sup> March 2018;
  - Discussion at the four Area Committees:
  - Discussion at the three Area Clusters;
  - Comments received from Partnership Members;
  - Public Engagement via MCC Website, My Monmouthshire App and Made Open.
- 4.4 As a result of the consultation changes have been made in the following areas:
  - References to reducing homeless and increasing the availability of affordable housing have been made more explicit;
  - References to The Violence against Women, Domestic Abuse & Sexual Violence (Wales) 2015 Act and the Modern Slavery Act 2015 have been included;
  - Further information on the Happy Communities Well-being measurements have been included in response to a request to consider the use of the Inclusive Growth Monitor, which following consideration was determined to focus on the economic dimensions of inclusion, rather than the wider concept of 'social inclusion';

- Further information on provision for young people and opportunities for contribution and involvement amongst all communities with a particular focus on those experiencing mental health issues has also been included.
- 4.5 This is however an evolving Strategy and given its importance, it is proposed that a Cross Party Advisory Committee is established to oversee and direct its implementation. Amongst the terms of reference for the Advisory Committee will be an evaluation of progress which will be reported back to Strong Communities, which in turn will make recommendations of any proposed changes to Cabinet.

#### 5. EVALUATION CRITERIA

An evaluation assessment has been included (Appendix B) for future evaluation of whether the decision has been successfully implemented. The decision will be evaluated by the Cross Party Advisory Committee which will report back to Strong Communities, which in turn will make recommendations of any proposed changes to Cabinet.

#### 6. REASONS:

6.1 This draft of the Council's first ever Social Justice Strategy sets out our purpose, intentions and activities for the next four years and the targets by which we will measure our success. However, this is an evolving Strategy and in this first phase we wish to demonstrate our commitment to work as a Council, and in partnership at national, regional and community level, to implement the policy interventions, approaches, support and methods to improve outcomes for people and communities - further phases will include the development of a Tackling Poverty Plan and a Tackling Loneliness and Isolation Plan in association with the Public Services Board.

#### 7. RESOURCE IMPLICATIONS:

7.1 As an evolving Strategy no additional resourcing needs have been identified at this stage. Instead the Strategy will be used as a tool to inform and align business practice within existing resources, whilst also seeking to identify additional resourcing e.g. grant where a need is identified.

# 8. WELLBEING OF FUTURE GENERATIONS IMPLICATIONS (INCORPORATING EQUALITIES, SUSTAINABILITY, SAFEGUARDING AND CORPORATE PARENTING):

8.1 The significant equality impacts identified in the assessment (Appendix C) are summarised below for members' consideration:

This Strategy will provide the strategic context to ensure that we keep the community at the heart of what we do by taking a 'place based approach', working with communities to identify their own strengths and areas for development and well-being. The Strategy advocates the bringing together of public services, community leaders, business, schools and all residents to address the issues that matter to that community. By working together around a place, this Strategy can provide the context to ensure that we achieve so much more than individual partners and community groups working in isolation. Bringing together support networks, aligning resources and assets, funding, development opportunities and people with a common sense of purpose, will really help to build sustainable and resilient communities. By working collaboratively with the people who live and work locally, we will seek to highlight the strengths, capacity and knowledge of those involved for the greater good.

The impacts from this report's recommendations will be regularly evaluated by the Cross Party Committee. The criteria for monitoring and review will include an assessment of

progress against the list of quantiative measures included in the attached Strategy and additional qualitative measures. Both sets of measures will be monitored by the Advisory Committee (to be established) which will help monitor, evaluate and provide steer to the evolving social justice brief.

#### 9. CONSULTEES:

Senior Leadership Team;

Cabinet;

Strong Communities Select;

Area Committees;

Area Clusters;

All Member's Seminars held on the 18<sup>th</sup> September 2017 and 27<sup>th</sup> March 2018; Public Engagement via MCC Website, My Monmouthshire App and Made Open

#### 10. BACKGROUND PAPERS:

Draft Social Justice Strategy (Appendix A)

#### 11. AUTHOR:

Cath Fallon (Head of Enterprise and Community Development)

#### 12. CONTACT DETAILS:

**Tel**: 07557 190969

E-mail: cathfallon@monmouthshire.gov.uk

#### **Evaluation Criteria – Cabinet, Individual Cabinet Member Decisions & Council (Appendix B)**

Title of Report:	SOCIAL JUSTICE STRATEGY (DRAFT)
Date decision was made:	
Report Author:	Cath Fallon

### What will happen as a result of this decision being approved by Cabinet or Council?

What is the desired outcome of the decision?

What effect will the decision have on the public/officers?

Further to comments received from Members Seminars held on the 18th September 2017 and 27th March 2018 and attendance at the Strong Communities Select Committees on 11<sup>th</sup> January 2018 and 29<sup>th</sup> March 2018, a full consultation and engagement process has been undertaken and amendments have been made to the draft Social Justice Strategy accordingly, in readiness for presentation to Cabinet on the 2<sup>nd</sup> May 2018. If approved, the decision will be evaluated by the Cross Party Advisory Committee, which will report back to Strong Communities, which in turn will make recommendations of any proposed changes to Cabinet.

#### What benchmarks and/or criteria will you use to determine whether the decision has been successfully implemented?

Think about what you will use to assess whether the decision has had a positive or negative effect:

Has there been an increase/decrease in the number of users

Has the level of service to the customer changed and how will you know

pdecision is to restructure departments, has there been any effect on the team (e.g increase in sick leave)

(b) lew Strategy will be subject to on-going assessment and evaluation by the Cross Party Advisory Committee. If approved the success of the Strategy will be measured according to the evaluation criteria detailed within the Strategy document.

# What is the estimate cost of implementing this decision or, if the decision is designed to save money, what is the proposed saving that the decision will achieve?

Give an overview of the planned costs associated with the project, which should already be included in the report, so that once the evaluation is completed there is a quick overview of whether it was delivered on budget or if the desired level of savings was achieved.

This is an evolving Strategy document so no additional resourcing needs have been identified at this stage. The Strategy will however, be used as a tool to inform and align business practice within existing resources, whilst also seeking to identify additional resourcing e.g. grant where a need is identified.

Any other comments			



# Future Generations Evaluation (includes Equalities and Sustainability Impact

Name of the Officer Cath Fallon	Draft Social Justice Strategy
Phone no:07557 190969 E-mail: cathfallon@monmouthshire.gov.uk	
Name of Service: Enterprise and Innovation	Date: Future Generations Evaluation 16th April 2018

NB. Key strategies and documents that may help you identify your contribution to the wellbeing goals and sustainable development principles include: Single Integrated Plan, Continuance Agreement, Improvement Plan, Local Development Plan, People Strategy, Asset Management Plan, Green Infrastructure SPG, Welsh Language Standards, etc.

#### 1. Does your proposal deliver any of the well-being goals below?

Well Being Goal	Does the proposal contribute to this goal?  Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
A prosperous Wales Efficient use of resources, skilled, educated people, generates wealth, provides jobs	<ul> <li>This draft Strategy advocates:</li> <li>Working as part of the Cardiff Capital Region to attract high skill, high wage jobs;</li> <li>Providing learning, training and employability opportunities for 11 to 24 year olds to reduce the number of young people who are not in employment, education or training and providing access to the</li> </ul>	Where the Social Justice Strategy requires MCC decision, more specific details regarding contributions to the wellbeing goals will come through subsequent evaluations of the Strategy as specific actions are developed under the objectives.

Page 7

Well Being Goal	Does the proposal contribute to this goal?  Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
	labour market for people with disabilities and care leavers  • Developing, and acting upon, options to improve access to job opportunities in the county to include providing work placements, traineeship and apprenticeship opportunities.	
A resilient Wales  Maintain and enhance biodiversity and ecosystems that support resilience and can adapt to change (e.g. climate change)	This Strategy advocates taking a place based approach, working with the community to ensure local biodiversity and ecosystems are enhanced and maintained.	Where the Social Justice Strategy requires MCC decision, more specific details regarding contributions to the wellbeing goals will come through subsequent evaluations of the Strategy as specific actions are developed under the objectives
A healthier Wales People's physical and mental wellbeing is maximized and health impacts are understood	This Strategy advocates developing a collaborative approach to wellbeing to ensure direction setting and oversight of wellbeing in Monmouthshire is informed by those closest to delivery.	Where the Social Justice Strategy requires MCC decision, more specific details regarding contributions to the wellbeing goals will come through subsequent evaluations of the Strategy as specific actions are developed under the objectives
A Wales of cohesive communities Communities are attractive, viable, safe and well connected	The Strategy sets the scene for provision to be community based with the flexibility to respond to local need.	Where the Social Justice Strategy requires MCC decision, more specific details regarding contributions to the wellbeing goals will come through subsequent evaluations of the Strategy as specific actions are developed under the objectives

Well Being Goal	Does the proposal contribute to this goal?  Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?	
A globally responsible Wales Taking account of impact on global well-being when considering local social, economic and environmental wellbeing	The Strategy sets the scene to ensure high standards are met and maintained that do not conflict with the global drivers.	Where the Social Justice Strategy requires MCC decision, more specific details regarding contributions to the wellbeing goals will come through subsequent evaluations of the Strategy as specific actions are developed under the objectives.	
A Wales of vibrant culture and thriving Welsh language Culture, heritage and Welsh language are promoted and protected. People are encouraged to do sport, art and recreation	Equality and diversity is the key to this Strategy and as such will be integral to all aspects of the delivery programme.	Where the Social Justice Strategy requires MCC decision, more specific details regarding contributions to the wellbeing goals will come through subsequent evaluations of the Strategy as specific actions are developed under the objectives.	
A more equal Wales People can fulfil their potential no matter what their background or circumstances	Equality and diversity is key to this Strategy and as such will be integral to all aspects of the delivery programme.	Where the Social Justice Strategy requires MCC decision, more specific details regarding contributions to the wellbeing goals will come through subsequent evaluations of the Strategy as specific actions are developed under the objectives.	

2. How has your proposal embedded and prioritised the sustainable governance principles in its development?

	ble Development Principle	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
Long Term	Balancing short term need with long term and planning for the future	This Strategy is defined by the outcome of the well-being assessment which identifies the priority areas we need to progress in delivering social justice in Monmouthshire. The exact priorities will differ in different communities, but across the County there is a commitment to:  • The best possible start in life;  • Thriving and well-connected community;  • Maximise the potential of the natural and built environment;  • Lifelong well-being;  • Future-focused Council  Activities associated with all of the above will focus on enabling the best future for all.	Individual proposals in this document are indicative at this stage. New programmes will be expected to produce a Future Generations Evaluation when they are brought to Cabinet or council for a decision.
Collaboration	Working together with other partners to deliver objectives	This Strategy seeks to address complex problems which cannot be solved by one organisation alone. Public services must work collaboratively. Public, third and private sector must work together. And, most importantly, we must support people and communities in developing their own solutions that are sustainable and which can deliver both immediate and long-term benefits.	Individual proposals in this document are indicative at this stage. New programmes will be expected to produce a Future Generations Evaluation when they are brought to Cabinet or council for a decision.
Involvement	Involving those with an interest and seeking their views	The provision will be place based and as such will be able to engage with communities at a local level and respond to localised need.	Individual proposals in this document are indicative at this stage. New programmes will be expected to produce a Future Generations Evaluation when they are brought to Cabinet or council for a decision.

Sustainable Development Principle		Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
Prevention	Putting resources into preventing problems occurring or getting worse	This draft Strategy advocates working as part of the Cardiff Capital Region to attract high skill, high wage jobs to ensure that people have the opportunity to raise their household income. It also looks to identify options to improve access to job opportunities in the county and other areas to include providing work placements, traineeship and apprenticeship opportunities whilst taking positive action as a Council to encourage other public partners and businesses to do so.	Individual proposals in this document are indicative at this stage. New programmes will be expected to produce a Future Generations Evaluation when they are brought to Cabinet or council for a decision.
Integration	Considering impact on all wellbeing goals together and on other bodies	The opportunity to develop a new way of delivering the place based offer and sustaining long term activity will provide the opportunity to better connect wellbeing outcomes internally and to other partners and bodies.	Individual proposals in this document are indicative at this stage. New programmes will be expected to produce a Future Generations Evaluation when they are brought to Cabinet or council for a decision.

3. Are your proposals going to affect any people or groups of people with protected characteristics? Please explain the impact, the evidence you have used and any action you are taking below. For more detailed information on the protected characteristics, the Equality Act 2010 and the Welsh Language Standards that apply to Monmouthshire Council please follow this link: <a href="http://hub/corporatedocs/Equalities/Forms/AllItems.aspx">http://hub/corporatedocs/Equalities/Forms/AllItems.aspx</a> or contact Alan Burkitt on 01633 644010 or <a href="mailto:alanburkitt@monmouthshire.gov.uk">alanburkitt@monmouthshire.gov.uk</a>

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Age	Each new proposal will need to be assessed individually to consider if it impacts disproportionately on any particular group.	The purpose of this Strategy is to be inclusive to all therefore no negative impacts are anticipated in relation to this particular group.	Where any negative impacts are identified the team will seek to address them by taking an inclusive approach.
Disability	Each new proposal will need to be assessed individually to consider if it impacts disproportionately on any particular group,	As above	As above

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Gender reassignment	Each new proposal will need to be assessed individually to consider if it impacts disproportionately on any particular group,	As above	As above
Marriage or civil partnership	Each new proposal will need to be assessed individually to consider if it impacts disproportionately on any particular group,	As above	As above
Pregnancy or maternity	Each new proposal will need to be assessed individually to consider if it impacts disproportionately on any particular group,	As above	As above
Race  Religion or Belief	Each new proposal will need to be assessed individually to consider if it impacts disproportionately on any particular group,	As above	As above
Religion or Belief	Each new proposal will need to be assessed individually to consider if it impacts disproportionately on any particular group,	As above	As above
Sex	Each new proposal will need to be assessed individually to consider if it impacts disproportionately on any particular group,	As above	As above
Sexual Orientation	Each new proposal will need to be assessed individually to consider if it impacts disproportionately on any particular group,	As above	As above
Welsh Language	Each new proposal will need to be assessed individually to consider if it impacts disproportionately on any particular group,	As above	As above

4. Council has agreed the need to consider the impact its decisions has on important responsibilities of Corporate Parenting and safeguarding. Are your proposals going to affect either of these responsibilities? For more information please see the guidance

http://hub/corporatedocs/Democratic%20Services/Safeguarding%20Guidance.docx and for more on Monmouthshire's Corporate Parenting Strategy see http://hub/corporatedocs/SitePages/Corporate%20Parenting%20Strategy.aspx

	Describe any positive impacts your proposal has on safeguarding and corporate parenting	Describe any negative impacts your proposal has on safeguarding and corporate parenting	What will you do/ have you done to mitigate any negative impacts or better contribute to positive impacts?
Safeguarding	During the delivery of the programme of activities associated with the Strategy, safeguarding will be at the forefront to ensure that any future service delivery promotes the well-being of children and vulnerable adults, preventing them from being harmed and protecting those who are at risk of abuse and neglect.	The purpose of this Strategy is to be inclusive to all therefore no negative impacts are anticipated in relation to this particular group.	Where any negative impacts are identified the team will seek to address them by taking an inclusive approach.
Corporate Parenting	During the delivery of this policy the needs of any 'looked after' children will be considered to ensure any future service delivery protects their welfare.	As above	As above

## **□**5. What evidence and data has informed the development of your proposal?

This policy is founded upon the following:

- The Wellbeing of Future Generations Act;
- The Social Services and Wellbeing (Wales) Act;
- Prosperity for All;
- The Well-being Assessment and the Population Needs Assessment;
- Evaluation of Community Coordination Pilot; and
- Review of Strategic Direction of Community and Partnership Development Team
- 6. SUMMARY: As a result of completing this form, what are the main positive and negative impacts of your proposal, how have they informed/changed the development of the proposal so far and what will you be doing in future?

This Strategy will provide the strategic context to ensure that we keep the community at the heart of what we do by taking a 'place based approach', working with communities to identify their own strengths and areas for development and well-being. The strategy advocates the bringing together of public services, community leaders, business, schools and all residents to address the issues that matter to that community. By working together around a place, this strategy can ensure that we achieve so much more than individual partners and community groups working in isolation. Bringing together support

networks, aligning resources and assets, funding, development opportunities and people with a common sense of purpose, will really help to build sustainable and resilient communities. By working collaboratively with the people who live and work locally, we will seek to highlight the strengths, capacity and knowledge of those involved for the greater good.

7. ACTIONS: As a result of completing this form are there any further actions you will be undertaking? Please detail them below, if applicable.

What are you going to do	When are you going to do it?	Who is responsible	Progress
Adopting changes as a result of the scrutiny process and amending the policy accordingly.	January 2018	Cath Fallon	
Approval of the Policy	May 2018	Claire Marchant/Cath Fallon	
Twelve month appraisal by Cross Party Advisory Committee	May 2019	Cath Fallon	

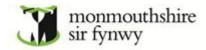
\*\*8. MONITORING: The impacts of this proposal will need to be monitored and reviewed. Please specify the date at which you will evaluate the impact, and where you will report the results of the review.

The impacts of this proposal will be evaluated on:	April/May 2019.	

9. VERSION CONTROL: The Future Generations Evaluation should be used at the earliest stages of decision making, and then honed and refined throughout the decision making process. It is important to keep a record of this process so that we can demonstrate how we have considered and built in sustainable development wherever possible.

Version	Decision making stage	Date considered	Brief description of any amendments made following
No.			consideration
1	Scrutiny	11 <sup>th</sup> January 2018	This will demonstrate how we have considered and built in sustainable
		29 <sup>th</sup> March 2018	development throughout the evolution of a proposal.
2	Cabinet	2 <sup>nd</sup> May 2018	

This page is intentionally left blank



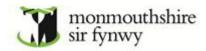


# People Place Prosperity

A Strategy for Social Justice

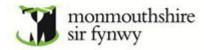
2017 - 2022 (Draft)





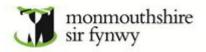
# **Version Control**

Title	People, Place, Prosperity: A Strategy for Social Justice	
Purpose	To demonstrate the Council's commitment to address inequalities in the county in order to make our society function better. Providing an approach that will help turn lives around by removing barriers and facilitating practical support and solutions to enable citizens to realise their full potential.	
Owner	Chief Officer Social Care, Health and Safeguarding	
Approved by	Unapproved draft	
Date	2 <sup>nd</sup> May 2018	
Version Number	0.5	
Status	Draft	
Review Frequency	Annual	
Next review date	May 2019	
Consultation	PSB Partnerships; Strong Communities Select; All Members Seminars; Area Committees; Area Clusters; Access for All; Community Groups; Website; General Public Consultation	



# **Contents**

Contents	3
Putting Social Justice at the heart of what we do	4
The Case for Change	5
Our Foundation: Purpose and Values	7
Action Plan	19
How we will Evaluate Progress	24
Performance Indicators	25
Risks	27
Appendix - National Policy Context	29
Appendix – Local Policy context	32





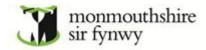
# Putting Social Justice.....at the Monmouthshire

full potential.

Monmouthshire County Council is committed to building sustainable and resilient communities. Central to this are the principles of social justice. The current Administration have demonstrated their commitment to Social Justice through their appointment of a new Cabinet Member for Social Justice and the development of this Social Justice strategy which demonstrates how the Council will address inequalities in our county in order to make our society function better. It provides an approach that will help turn lives around by removing barriers and facilitating practical support and solutions to enable our citizens to realise their

This is an evolving strategy and in this first phase we wish to demonstrate our commitment to work as a Council, and in partnership at national, regional and community level, to implement the policy interventions, approaches, support and methods to improve outcomes for people and communities - further phases will include the development of a Tackling Poverty Plan and a Combating Loneliness Plan in association with the Public Services Board.

This Social Justice Strategy sets out our purpose, our intentions and activities for the next four years and the targets by which we will measure our success to ensure that we achieve our goal – putting social justice at the heart of what we do in Monmouthshire.



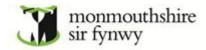
## The Case for Change

Monmouthshire is often perceived to be leafy and affluent and in many aspects it is. However some of the differences within and between communities are stark, especially when they exist side-by-side. There are wide variations in exam results between people from different social backgrounds who attend the same schools. There are many high earners living in our County but wages available locally are lower than other parts of Wales. Many people experience in-work poverty and the wage differential between men and women is currently the highest in Wales. Many of our citizens are getting older, suffering ill health and at risk of becoming lonely and isolated. The costs of living in our rural county and accessing very basic services, such as transport and health provision, are greater than the costs for people living in urban conurbations.

#### **Evidence of Inequality**

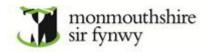
The Well-being Assessment and the Population Needs Assessment undertaken by the Council in March 2017 both highlighted the strengths and opportunities within our communities and used an extensive evidence base to draw out some of the challenges individuals and communities will face in the future. Some of the issues identified are detailed below:

- One in five reception age children in Monmouthshire are overweight or obese;
- There is a gap in the educational attainment between children who are in receipt of free school meals and children who are not. Despite rising standards across the board this gap is not narrowing;
- 14.2% children in Monmouthshire live in low income households;
- There are not enough opportunities for children with disabilities, e.g. sufficiency of play provision, needing to travel to access education and multi-agency support;
- Whilst the average salary for people living in Monmouthshire is above the UK average, wages for jobs in-county are 10% below the UK average – 34% of the working population commute out of county;
- For those people who live and work in the County it is even more difficult, as local earnings are much lower than the average for Wales. In 2014, the median earnings for Monmouthshire residents were £623 per week, compared to the Wales median of £498 per week. However, the median earnings by workplace presents a different picture with people working in the County earning only £466 per week, much lower than the £498 per week figure for Wales as a whole (NOMIS 23/01/15);
- There are limited employment opportunities for young people to remain in the county;
- Significant inequality between female and male wage levels women earn on average £149 less than men;



- Despite low wages in the county there is a high cost of living Average house price for Wales are £183,000 and the house price to earnings ratio is 6.2:1. For comparison, in Monmouthshire the average house price in October 2017 is £281,800 and the house price to earnings ratio is 8.2:1. (Source: Hometrack 20/10/2017). This illustrates how difficult it is for local people to purchase their first homes or move into larger homes in the County when their family circumstances change;
- Evidence is well developed that the cost of living a good life in rural areas is higher than in areas where there is easy access to low cost food and transport;
- Low levels of access to the labour market for people with disabilities for example, recent engagement exercise by a user led organisation for people with learning disabilities evidenced that 85% people want to work, but only 4% do work:
- Loneliness and social isolation is a barrier across the age range but can particularly impact on older people who may be experiencing a deterioration in their physical and/ or mental well-being alongside a loss of family, friends, connection and occupation;
- By 2039, the population aged 65 is projected to increase by 61% and the number of people aged over 85 will more than double;
- Rural isolation and a paucity of transport and services into rural communities is a critical barrier for some in getting the help they need;
- Significant numbers of older people are digitally excluded; and
- Just one-in-three carers feel they are able to do what matters to them.

We know these issues are symptoms of complex problems and we also know they cannot be solved by one organisation alone. Public services must work collaboratively. Public, third and private sector must work together. And, most importantly, we must support people and communities in developing their own solutions that are sustainable and which can deliver both immediate and long-term benefits.





## **Our Purpose – to put Social Justice at the**

Monmouthshire County Council has a clear purpose. We shape this in line with the goals and ambitions of our partners in other public services that are part of the Monmouthshire Public Service Board (PSB). Monmouthshire County Council's Corporate Business Plan provides direction and sets out the things we will be working on for the next four years, taking us up to the end of the political term in 2022.

#### **Purpose**

Our Purpose is:

# We want to help build sustainable and resilient communities that support the well-being of current and future generations.

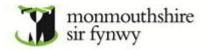
This purpose is at the heart of everything we do to improve the economic, social, environmental and cultural well-being of Monmouthshire and we share this with our public service partners as part of the Public Service Board. We will consider sustainable development in how we plan and deliver the action set in this plan.

#### **Our Commitment to Social Justice**

Monmouthshire County Council is committed to aligning evidence based policy, programmes of work and resources with the aim of supporting people and communities to fulfil their potential and live the lives they want to live.

We have extensive learning from a two year pilot of community co-ordination and small local enterprise which was successful in reducing the demand for more formal services and also helping us to understand the importance that place and community plays in helping people stay strong and well. At a community level, we are developing integrated place based wellbeing teams to develop creative ways of working, which overcome departmental or agency boundaries in order to make best use of the resources available within the area in question.

We have also created a re-purposed Community and Partnership Development Team who will be the 'engine room' and enablers, effectively linking the work of strategic and community partnerships with communities to help them understand the strengths and capabilities of the people who live there and the groups that exist. Using place and evidence based activity, the team will facilitate the creation of effective and powerful community partnerships to build healthier, safer and more resilient neighbourhoods and communities which in turn will enable our citizens to feel connected, resilient with a sense of 'belonging'.



The Council has a long standing commitment to equality and diversity. Our Second Strategy Equality Plan was published in April 2016 and sets out the Council's objectives to ensure we deliver better outcomes for people with protected characteristics such as race, gender, disability or age. This is clearly aligned with the well-being goals set by Welsh Government and is a legal responsibility under The Equality Act 2010 – but above all else it is important because it is the right thing to do.

#### **Values**

We can only achieve great things for our place through the people who live and work here, those on our payroll and those in Monmouthshire's communities including the countless volunteers and groups that give this place a richness and vibrancy. Our values reflect who we are, how we do things and how we are shaping the future. We try our best to apply these in everything we do.

**Openness**. We are open and honest. People have the chance to get involved in decisions that affect them, tell us what matters and do things for themselves/their communities. If we cannot do something to help, we'll say so; if it will take a while to get the answer we'll explain why; if we can't answer immediately we'll try to connect you to the people who can help – building trust and engagement is a key foundation.

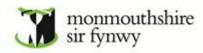
**Fairness**. We provide fair chances, to help people and communities thrive. If something does not seem fair, we will listen and help explain why. We will always try to treat everyone fairly and consistently. We cannot always make everyone happy, but will commit to listening and explaining why we did what we did.

**Flexibility**. We will continue to change and be flexible to enable delivery of the most effective and efficient services. This means a genuine commitment to working with everyone to embrace new ways of working.

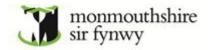
**Teamwork**. We will work with you and our partners to support and inspire everyone to get involved so we can achieve great things together. We don't see ourselves as the 'fixers' or problem-solvers, but we will leverage all of the ideas, assets and resources available to make sure we do the things that most positively impact our people and places.

#### **Applying the Well-being of Future Generations Act**

The Well-being of Future Generations Act is the fundamental legislation that requires us to carry out sustainable development, more information on the Act is in the appendix. We have applied the five ways of working set out in the act when developing our plan, the extent we have incorporated these is set out below:

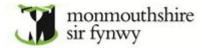


Sustainable Development Principle		How have these principles driven the development of the strategy		
Long Term	Balancing short term need with long term and planning for the future	This strategy is defined by the outcome of the well-being assessment which identifies the priority areas we need to progress in delivering social justice in Monmouthshire. The exact priorities will differ in different communities, but across the County the county the Council has set five organisational goals which incorporate four Well-being objectives enabling us to identify the future we want:  • The best possible start in life; • Thriving and well-connected community; • Maximise the potential of the natural and built environment; • Lifelong well-being; • Future-focused Council  Activities associated with all of the above will focus on enabling the best future for all.		
Collaboration	Working together with other partners to deliver objectives	This strategy seeks to address complex problems which cannot be solved by one organisation alone. Public services must work collaboratively. Public, third and private sector must work together. And, most importantly, we must support people and communities in developing their own solutions that are sustainable and which can deliver both immediate and long-term benefits.		
	Involving those with an interest and seeking their views	The provision will be place based and as such will be able to engage with communities at a local level and respond to localised need.		
Prevention	Putting resources into preventing problems occurring or getting worse	This draft strategy advocates working as part of the Cardiff Capital Region to attract high skill, high wage jobs to ensure that people have the opportunity to raise their household income. It also looks to identify options to improve access to job opportunities in the county and other areas to include providing work placements, traineeship and apprenticeship opportunities whilst taking positive action as a Council to encourage other public partners and businesses to do so.		
Integration	Considering impact on all wellbeing goals together and on other bodies	The opportunity to develop a new way of delivering the place based offer and sustaining long term activity will provide the opportunity to better connect wellbeing outcomes internally and to other partners and bodies.		



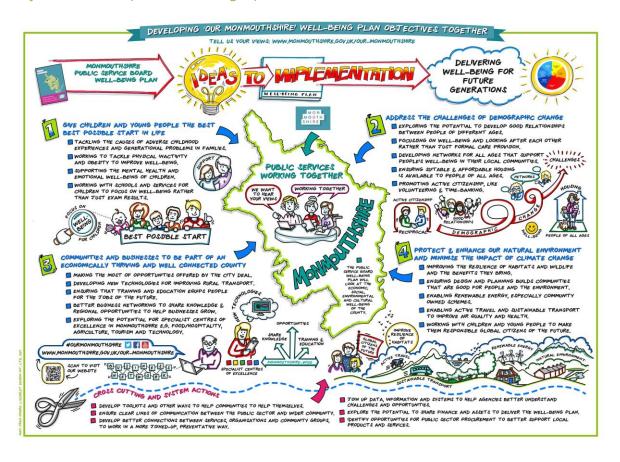
We have also tried to maximise our contribution to achieving each of the seven national wellbeing goals. The contribution our local objectives make towards the seven national objectives has been assessed and is shown in the table below:

		Contribution to Well-being Goals					
	Prosperous Wales	Resilient Wales	Healthier Wales	More equal Wales	Wales of cohesive communities	Vibrant culture and thriving Welsh Language	Globally responsible Wales
Putting social justice for children at the heart of what we do	V	V	٨	V	V	V	٧
Putting social justice and equitable economic prosperity at the heart of what we do		V	V	V	V	<b>V</b>	<b>V</b>
Putting social justice and social inclusion at the heart of what we do to tackle loneliness and isolation	V	√	٨	V	V	V	V

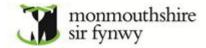


#### **Our Priorities for Social Justice**

In May 2017, the Administration set out in its Political Manifesto, priorities and commitments, one of which was to support **Social Justice** – working towards a fair and equal society, respecting and upholding diversity within our communities, addressing child poverty and worklessness. The strategic priority for social justice is to keep the community at the heart of what we do by taking a 'place based approach', working with communities to identify their own strengths and areas for development and well-being. We will bring together public services, community leaders, business, schools and all residents to address the issues that matter to that community as we evidenced when developing our Well-Being plan objectives as depicted in the graphic below:



By working together around a place, we can achieve so much more than individual partners and community groups working in isolation. Bringing together support networks, aligning resources and assets, funding, development opportunities and people with a common sense of purpose, will really help to build sustainable and resilient communities. By working collaboratively with the people who live and work locally, we will seek to highlight the strengths, capacity and knowledge of those involved for the greater good. Our well-being assessment tells us there are priority areas we need to progress in delivering social justice in Monmouthshire, some of which will differ in different areas.



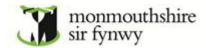
#### **Our Corporate Plan**

Monmouthshire County Council's Corporate Business Plan sets out the things we will be working on in the medium term. The plan sets out our five Organisational Goals (also our well-being objectives) supported by the 22 commitments to action we will make and the ways in which they will be measured in the run-up to 2022. This plan has been developed aligned to the direction set in the Corporate Plan. The Plan is underpinned by a clear policy framework that sets out in more detail our work to enable the delivery of the plan (see appendix). The aspiration and objectives set for Monmouthshire by the Public Services Board (PSB) and Council are:

_	5 11 11 6 4 1 1 1	1 5 111			
Purpose	Building Sustainable and Resilient Communities				
<b>PSB</b> aspiration is	Reduce inequalities between communities and within communities				
to:	Support and protect vulnerable people				
	Consider our impa	act on the environment			
PSB Well-being	People / Citizens	Place / Communities			
with the best possible start in life our na mitigate of clime.  Respond to the challenges Develor associated with demographic and but change econorics.		Protect and enhance the resilience of our natural environment whilst mitigating and adapting to the impact of climate change			
		Develop opportunities for communities and businesses to be part of an economically thriving and well-connected county.			
MCC well-being Objectives	The best possible start in life	Maximise the potential of the natural and built environment			
	Lifelong well-being	Thriving and well-connected county			
	Future-focused Council				

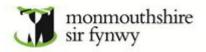
The Council has made some commitments to action in relation to the organisational goals in the Corporate Plan, this strategy will therefore seek to specifically address the following:

Council Commitment Lifelong Well-being	How we're going to do it	Who is accountable
15) THE COUNCIL ENABLES CONNECTED AND CARING COMMUNITIES SUPPORTING PEOPLE TO LIVE INDEPENDENTLY	Maximise the opportunities for all people to live the lives they want to live and the positive outcomes they identify.  Co-produce our approaches to well-being, care and support.	Cabinet Member for Social Care, Safeguarding and Health
	Develop opportunities for people to be involved in their local communities reducing isolation and loneliness.  Improve opportunities for people with care and support to actively contribute through	
	employment and volunteering.	



16) THE COUNCIL DELIVERS ON SOCIAL JUSTICE, BETTER PROSPERITY AND	Reduce child poverty and social isolation and improve economic inclusion.	Cabinet Member for Social Justice
REDUCING INEQUALITY	Promote equality and diversity and ensure opportunities are genuinely available to all.  Advance social justice and well-being through Asset Based Community Development.	Cabinet Member for Social Care, Safeguarding and Health
17) THE COUNCIL ENABLES BETTER LOCAL SERVICES THROUGH SUPPORTING VOLUNTEERS AND SOCIAL ACTION	Ensure meaningful community engagement to understand the assets and priorities in each locality.  Approve volunteering policy and support the Community Volunteering Academy Extend the reach of Monmouthshire Made Open as a technology-enabled tool for promoting civic action.	Cabinet Member for Social Care, Safeguarding and Health Cabinet Member for Social Justice

This strategy sets out a broad programme of work we will carry out in partnership to turn our vision into a reality that will make a real difference to the lives of local people. It will be underpinned by clear, specific and measurable actions and outcomes that will be reviewed and updated on a regular basis to ensure that it can evolve and respond to new opportunities and ideas. It is important that measurement of impact is undertaken with people and communities alongside consideration of national and local indicators.

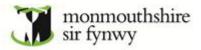




## Putting social justice for children at the

In Order To Give Children The Best Start In Life, Overcoming Barriers To Attainment And Opportunity We Will:

- Map the current service offer; identify any gaps and work with partners to develop clear pathways which are based on evidence of impact and ensure resources are targeted in the right place;
- Develop an integrated early intervention and prevention pathway to support children and families at the earliest opportunity and reduce the need for statutory intervention to keep people safe in particular those with Adverse Childhood Experiences;
- Work with all partners to implement an approach to policy and practice which is based on children's rights; explicitly committing as a Council to a rights based approach in all policy commitments;
- Develop an effective 0 25 Partnership for Children and Young People;
- Focus in on four key areas to ensure there is demonstrable prioritisation:
  - Emotional wellbeing and mental health for children and young people taking into consideration issues such as gender inequality and gender stereotyping as a form of prevention enabling children and young people to meet their true potential;
  - Child friendly communities to include provision for young people and play areas;
  - Vulnerable children and families; and
  - o Building resilience and promoting wellbeing with links to education.

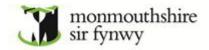


# Putting social justice and equitable economic prosperity at the



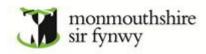
#### In Order To Overcome Inequalities In Access To Economic Prosperity We Will:

- Work to increase the availability and take-up of broadband across the county to address digital exclusion;
- Work as part of the Cardiff Capital Region to attract high skill, high wage jobs to ensure that people have the opportunity to raise their household income;
- Work with partners to develop a Tackling Poverty Plan for the county which will take account of both worklessness and in-work poverty. A key focus will be assisting households to maximise their incomes and minimise their outgoings;
- Provide learning, training and employability opportunities for 11 to 24 year olds to reduce the number of young people who are not in employment, education or training;
- Provide access to the labour market for people with disabilities and care leavers;
- Align resources of the specific funding streams available to the Council to make a difference to the tackling poverty agenda to maximise the impact of investments;
- Act upon the findings of a Rural Development Programme Study to take an integrated approach to addressing and improving rural transport options in the county to increase access to job opportunities in other areas;
- Develop, and act upon, options to improve access to job opportunities in the county and other areas to include providing work placements, traineeship and apprenticeship opportunities whilst taking positive action as a Council to encourage other public partners and businesses to do so;
- Mitigate against the context of the buoyant local housing market and help to overcome
  the issue of high house prices and high market rents through the provision of
  additional affordable housing in the County in both urban and rural areas. The Council
  will ensure that developers and local people have clear guidance on how its
  development plan policies and decisions on planning applications will operate;
- In the context of the local housing market, seek to promote and maximise the use of other housing options, including those that offer alternatives to social housing. Key



priorities are to support households to remain living in their current accommodation, including preventing more homelessness, identify and increase private sector housing opportunities and to introduce new housing options such as lodgings based accommodation;

- Focus on two key areas to ensure there is demonstrable prioritisation:
  - o An integrated approach to addressing barriers to transport in rural areas; and
  - o Access to the labour market for people with disabilities.

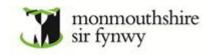


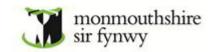
# ion at the of

# Putting social justice and social inclusion at the we do to tackle loneliness and isolation

#### In Order To Tackle The Scourge Of Loneliness And Isolation We Will:

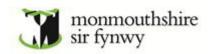
- Develop a collaborative approach to wellbeing to ensure direction setting and oversight of wellbeing in Monmouthshire is informed by those closest to delivery. The Integrated Wellbeing Network (Appendix One) provides a basis for this collaboration;
- Work with partners who can provide evaluative support to ensuring that the impact of approaches and interventions can be effectively measured overtime (recognising some change will be generational) as well as understanding short term effectiveness;
- Launch the Community and Partnership Development team with a clear focus, effective methods and measurable outcomes;
- Map the current service offer, identify any gaps and work with partners to develop clear pathways which are based on evidence of impact and to ensure resources are targeted in the right place;
- Develop an Asset Based Community Development approach with communities to fully realise the benefits from the physical assets (community hubs, social care and health resource centres, primary care centres and community hospitals, RSL buildings, village halls) across the county;
- Develop an approach that promotes house-sharing and facilitates matching;
- Explore the use and application of emerging technological opportunities;
- Continue to develop opportunities for contribution and involvement amongst all communities with a particular focus on those experiencing mental health issues;
- Focus on key areas which are clearly measurable to ensure there is demonstrable prioritisation:
  - Community development priorities identified in each of the five areas (it is recognised priorities will differ from area to area depending on needs, gaps and opportunities);
  - o Digital inclusion for people who are not currently connecting online; and
  - o Dementia friendly Monmouthshire encourage public organisations and private business across Monmouthshire to become 'dementia friends'.



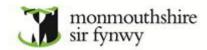


# **Action Plan**

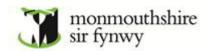
Action	<b>Expected Impact of the Action</b>	MCC Objective & Strategic plan contributed to	Performance Indicator/milestone	Officer Responsible & Timescale
Develop and implement collective, asset and place based approach	A programme of placed based activities will be undertaken, designed to build community capacity and sustainable and resilient communities.	<ul> <li>MCC Objectives:         <ul> <li>The best possible start in life</li> </ul> </li> <li>Thriving and well-connected county</li> <li>Maximise the potential of the natural and built environment</li> <li>Lifelong well-being</li> <li>Future-focussed Council</li> </ul> <li>Strategic plan:         <ul> <li>PSB well-being plan,</li> <li>Corporate Plan, MTFP, etc.</li> </ul> </li>	<ul> <li>No. of community-initiative projects on Made Open</li> <li>% of people who feel they belong to their neighbourhood</li> <li>% of people who are members of social groups</li> <li>% of people who regularly volunteer;</li> <li>% of people who talk to their neighbours regularly.</li> <li>% of homelessness successfully prevented</li> <li>% of additional units of affordable housing delivered against 18/19 – 20/21 programme target of 560 units</li> <li>% increase in the number of Monmouthshire Lettings Units;</li> </ul>	Sharran Lloyd - ongoing



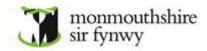
Develop and implement a plan to tackle loneliness and isolation	Current provision will be mapped against the loneliness framework and findings made available via the partnership framework.  Gaps will be highlighted and addressed using the collective, asset and place based approach noted above.  Support will be targeted to specific individuals, groups and communities who are particularly vulnerable to loneliness and isolation.  Clear and relevant information on combatting loneliness and isolation will be provided.  Citizens and communities will be actively involved in co-designing and delivering support.	<ul> <li>MCC Objectives:         <ul> <li>The best possible start in life</li> </ul> </li> <li>Thriving and well-connected county</li> <li>Maximise the potential of the natural and built environment</li> <li>Lifelong well-being</li> <li>Future-focussed Council</li> </ul> <li>Strategic plan:         <ul> <li>PSB well-being plan,</li> <li>Corporate Plan, MTFP, etc.</li> </ul> </li>	<ul> <li>No. of community-initiative projects on Made Open</li> <li>% of people who feel they belong to their neighbourhood</li> <li>% of people who are members of social groups</li> <li>% of people who regularly volunteer;</li> <li>% of people who talk to their neighbours regularly.</li> <li>Number of regular social groups and wellbeing activities developed and supported</li> <li>Number of people taking part in activities they enjoy</li> <li>Range of support available to enable access to activities/opportunities</li> </ul>	Sharran Lloyd – ongoing Nicki Needle - ongoing
Delivery of the Community Leadership Academy	Provision of a suite of training and personal development opportunities to people who give their own time to support their communities. The Academy will have the dual benefit of allowing	<ul> <li>MCC Objectives:</li> <li>The best possible start in life</li> <li>Thriving and well-connected county</li> </ul>	<ul> <li>No. of community activists accessing development</li> </ul>	Owen Wilce – March 2020



	individuals to develop their personal skill sets (with associated benefits for employment and the local economy), whilst also bringing about benefits for the wider community by enhancing the quality of community leadership.	<ul> <li>Maximise the potential of the natural and built environment</li> <li>Lifelong well-being</li> <li>Future-focussed Council</li> <li>Strategic plan:         PSB well-being plan, Corporate Plan, MTFP, etc.     </li> </ul>		
Progression of 'A County that Serves' programme	Increase in number of volunteers across the county.	<ul> <li>MCC Objectives:         <ul> <li>The best possible start in life</li> </ul> </li> <li>Thriving and well-connected county</li> <li>Maximise the potential of the natural and built environment</li> <li>Lifelong well-being</li> <li>Future-focussed Council</li> <li>Strategic plan:</li> </ul>	Increased % in number of volunteers	Owen Wilce – Ongoing
		PSB well-being plan, Corporate Plan, MTFP, etc.		
Extend the reach of Monmouthshire Made Open as a technology enabled tool for promoting civic action	Increased civic action	<ul><li>MCC Objectives:</li><li>The best possible start in life</li></ul>	Increase in the number of users	Owen Wilce – Ongoing

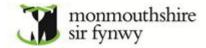


		<ul> <li>Thriving and well-connected county</li> <li>Maximise the potential of the natural and built environment</li> <li>Lifelong well-being</li> <li>Future-focussed Council</li> <li>Strategic plan: PSB well-being plan, Corporate Plan, MTFP, etc.</li> </ul>		
Provision of support for town/community councils	Increased engagement with councils leading to better informed Council decisions	<ul> <li>MCC Objectives:</li> <li>The best possible start in life</li> <li>Thriving and well-connected county</li> <li>Maximise the potential of the natural and built environment</li> <li>Lifelong well-being</li> <li>Future-focussed Council</li> <li>Strategic plan:         PSB well-being plan, Corporate Plan, MTFP, etc.     </li> </ul>	<ul> <li>Increase in no. of town/community councils engaged;</li> <li>No. of town/community councilors engaging with the Community Leadership Academy;</li> </ul>	Rachel Rawlings - Ongoing



Work with partners to increase the availability and take-up of broadband across the county to address digital exclusion	Increased broadband connectivity, take up, and ICT exploitation activities	<ul> <li>MCC Objectives:</li> <li>The best possible start in life</li> <li>Thriving and well-connected county</li> <li>Lifelong well-being</li> <li>Future-focussed Council</li> <li>Strategic plan:</li> <li>PSB well-being plan,</li> <li>Corporate Plan, MTFP, etc.</li> </ul>	Increase in percentage of households with internet access;	Cath Fallon - Ongoing
--	--	---	--	-----------------------

<sup>\*</sup> Specific Actions included in pages 14-17, not detailed within this Action Plan will be addressed in the developing Tackling Poverty Plan and the Combating Loneliness Plan in association with the Public Services Board.



### **How we will Evaluate Progress**

This section sets out how we will evaluate our progress to ensure transparency and accountability as part of our governance arrangements.

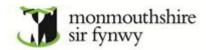
It is important we have a clear set of measures to evaluate the progress made to determine the success of specific work programs in achieving the overall purpose – *Putting Social Justice at the heart of what we do.* There is growing evidence to suggest that we learn and develop most effectively through the sharing of stories. At a qualitative level of evaluation, we are committed to working with partners who can provide evaluative support to ensure that the impact of approaches and interventions can be effectively measured overtime (recognising some change will be generational) as well as understanding short term effectiveness. To aid this, a cross party advisory committee will be established to oversee and direct the implementation of the Strategy. To aid evaluation the following set of questions will be used as a guide to evaluate progress, which will be reported back to Strong Communities Select Committee, which in turn will make recommendations of any proposed changes to Cabinet:

- What changes (good and bad) have come about as a result of the work we are doing?
- What does good collaboration look like and have we achieved it?
- What are the enablers and inhibitors to effective collaborative working around well-being across Monmouthshire?

The reasons for using this particular methodology are:

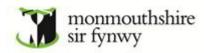
- It fits with the 'spirit' of partnership with a strong focus on participation and stories;
- The use of stories and facilitated conversations will support the development of relationships between participants and a common understanding and purpose regarding the concept of well-being;
- The answers to the questions are difficult to predict and will emerge with many unanticipated findings and outcomes;
- The main focus is on learning and development rather than accountability;
- This is a social change programme with a before, middle and after.

It is also important we have specific quantitative measures which we track to understand progress and which we will consider alongside the evidence from the qualitative piece. We have therefore worked with the five PSBs within the Gwent Region to commission the development of a set of measures and surveys that will enable us to understand well-being at a community level. The Happy Communities well-being measurement will be used to better measure, understand and improve the well-being of our populations. Currently measuring well-being is largely restricted to data obtained from the 2011 census which lacks the details of well-being, timeliness and the local detail needed to really inform decision making. By using the same tools across Gwent it will be possible to compare well-being across the region and against other parts of the UK. The two tools, the Happy Communities Index, which measures the local conditions for community well-being and the Happiness Pulse which is a measure of personal well-being can be used to inform decision making at a community, ward, neighbourhood or whole authority scale. For specific pieces of work we have identified performance measures in the performance indicator section that we will monitor to evaluate progress.

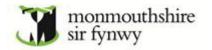


# **Performance Indicators**

Indicator	Actual 2016/17	Target This should
The percentage of people who agree that there is a sense of community	53.4%	increase
The percentage of people who feel they can influence decisions about the area	21.3%	increase
The percentage of children living in low income households	14.2%	decrease
The average salary of people living and working in Monmouthshire	£tbc	increase
The average wage differential between men and women	£149	decrease
The gap in educational attainment in the Level 2 threshold including English/Welsh and mathematics, between pupils eligible for free school meals and those not eligible for free school meals.	43.8%	decrease
The gap in educational achievement in key stage 4 capped 9 points score	119.2	decrease
The percentage of households with internet access	81.1%	increase
The percentage of carers who report they can do the things that matter to them	36.4%	increase
The percentage of families supported by early help services who report being helped with what matters to them	No baseline as yet	
The percentage of families being supported by Building Strong Families Team (TAF) who show improved resilience at the end of intervention measured using the Distance Travelled Tool	No baseline as yet	
The percentage of families being supported by Building Strong Families Team (TAF) who show improvement in relation to family goals at the end of intervention	No baseline as yet	
The percentage of children worked with by Building Strong Families Team (TAF) where school attendance was the focus of intervention and attendance improved	No baseline as yet	
The percentage of children accessing School Based	No baseline as	
Counselling who report improved wellbeing	yet	
The percentage of children supported to remain living with their family	62.7%	increase
The percentage of care leavers who are in education, training or employment at 12 months after leaving care	77.8%	increase
The percentage of care leavers who are in education, training or employment at 24 months after leaving care	77.8%	increase



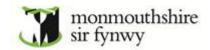
The percentage of care leavers who have experienced homelessness during the year	5.45%	0%
The percentage of homelessness successfully prevented	58%	66
The percentage of additional units of affordable housing delivered against the annual LDP target of 96	86 (90%)	90%
The percentage of increase in the number of Monmouthshire Lettings Units	N/A	75%



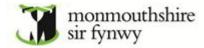
## **Risks**

There are risks attached to the delivery of this plan and good governance will ensure these risks are understood, managed and communicated. The Council has an established risk management policy that sets out the Council's policy and approach to strategic risk management. The risks related to the delivery of this plan have been identified, assessed and mitigating actions established.

Risk	Reason why identified	Risk Level (Pre – mitigation)			gation)	Planned Mitigation & timescales	Resid	dual Risk mitig	Level (I	Post –
		Year	Likeli- hood	Imp- act	Risk Level		Year	Likeli- hood	Imp- act	Risk Level
Without appropriate and effective governance infrastructure the Council may not deliver its objectives.	Monmouthshire County Council recognises the important and valuable contribution made by volunteers in enhancing service delivery. There is a need to formalise arrangements for the role of volunteers in service delivery and set out the terms governing their engagement and ongoing relationship with the Council	2017 /18	Possi ble	Subst	Medi um	Deliver the implementation plan for volunteering policy (adopted in December 2017) in all service/business areas and continued implementation of the Volunteer toolkit	18/1 9 19/2 0 20/2 1	Unlik ely	Majo r	Low
The Council and partners do not make sufficient progress to improve wellbeing through regional and partnership working.	The Council is already part of regional and partnership working arrangements in a variety of services, some of these require further development	18/1 9 19/2 0 20/2 1	Possi ble	Subst antial	Medi um	To develop the PSB Well-being plan, implement a delivery framework and develop the role of the PSB Select Committee to scrutinise the PSB arrangements.	18/1 9 19/2 0 20/2 1	Unlik ely	Majo r	Low



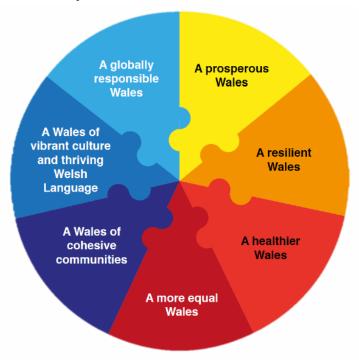
Insufficient ICT infrastructure and skills in the county have the	Monmouthshire residents have high demand for broadband services however a significant	18/1 9 19/2	Likel y	Subst antial	Medi um	Enable the rollout and exploitation of high speed broadband across the County for both businesses and	18/1 9 19/2	Unlik ely	Majo r	Low
potential to lead to social and economic	skills issue exists in the County with approximately 20% adults	0 20/2				communities.	20/2			
disadvantages	in Monmouthshire not using the internet.  Other drivers include the	1					1			
	council needs to prepare for increased digital public service delivery, the implementation of the Online Universal Credit									
Pag	system, children's learning opportunities and the provision of digital health care.									



# **Appendix One - National Policy Context**

#### The Well-Being of Future Generations Act

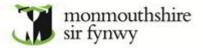
The Well-being of Future Generations Act is the fundamental legislation that requires us to carry out sustainable development, this should ensure that present needs are met without compromising future generations in meeting their own needs. When carrying out sustainable development, we have to publish well-being objectives which are designed to maximise our contribution to achieving each of the seven national wellbeing goals and take all reasonable steps to meet the objectives. The seven wellbeing goals are shown in the diagram below while our own well-being goals are incorporated within this plan. The contribution our plan makes towards the seven national objectives has been assessed and is shown in this plan.



In planning our services and taking action to meet our well-being objectives we must consider, but also demonstrate that we have applied, the following sustainable governance principles in our decision-making:

- Balancing short term needs with long term needs.
- Using an integrated approach, balancing social, economic and environmental needs.
- Involving others and considering their views.
- Working in collaboration with others.
- Putting resources into preventing problems

The Act also puts a well-being duty on specified public bodies to act jointly via Public Service Boards (PSB) to improve the economic, social, environmental and cultural well-being of their area by contributing to the achievement of the well-being goals.



#### **Social Services and Well-being Act**



This Act aims to transform the way care and support is delivered, placing responsibilities wider than social services departments. The Act requires a stronger voice and more control for people of all ages, leading to less dependence on institutional services. The Act sets out to engage with and empower citizens; promote independence and well-being and give people who receive support, and their carers, control over their lives and the care and support needed to do what matters to them. The aspiration of the Act, that through acting

preventatively and intervening earlier more people can be independent and well without intensive managed support as described in the image on the left.

#### **Prosperity for All – Wales Government**

In September 2017, Welsh Government published 'Prosperity for all' – the national strategy which sets the aims of the Welsh Government and provides clarity for partners about the changes they want to see progressed to achieve a more prosperous Wales.

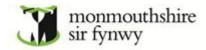
The strategy acknowledges that how partners work together can be just as important as what is delivered. In order to make a real difference to people's lives, partners need to do things differently and to do different things.

The strategy details the Welsh Government's twelve objectives and the steps they propose to take to meet them. They place the Well-being of Future Generations Act at the heart of their decision making. The key themes are:

- prosperous and secure;
- healthy and active;
- ambitious and learning;
- united and connected.

#### **Equality and diversity**

The council has a long-standing commitment to equality and diversity and under the Equality Act 2010 has to produce a Strategic Equality Plan. A second plan was published in April 2016 and sets the council's objectives to ensure we deliver better outcomes for people with



protected characteristics: race, disability, sex, sexual orientation, gender re-assignment, marriage and civil partnership, pregnancy and maternity and age. This is clearly aligned with the well-being goals set by Welsh Government, but above all else it is important to us as it is the right thing to do.

#### The Violence against Women, Domestic Abuse & Sexual Violence (Wales) 2015 Act

The Violence against Women, Domestic Abuse & Sexual Violence (Wales) Act 2015 focusses on the prevention of these issues, the protection of victims and support for those affected by such issues and is a unique and ground breaking piece of legislation. In line with the Act the Council has a legal requirement to report on how we are addressing VAWDASV matters within their educational functions, including any action taken within schools.

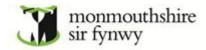
#### **The Modern Slavery Act**

The Modern Slavery Act (2015) gives law enforcement the tools to fight modern slavery, ensure perpetrators can receive suitably severe punishments for these appalling crimes and enhance support and protection for victims. In line with the Act, the Council is considering how it could adopt a Code of Practice concerning 'Ethical Employment in Supply Chains' and also how the Safer Gwent and Safer Monmouthshire initiatives address modern day slavery organised by crime gangs.

#### The Welsh Language

The authority recognises that the Welsh language is central to the goals introduced as part of the Well-being of Future Generations Act to ensure we are able to maximise our contribution to a Wales of vibrant culture and a thriving Welsh language and also to help the Welsh Government reach the target of having a million Welsh speakers by 2050 (Wales 2050).

The Welsh Language (Wales) Measure 2011 and accompanying Welsh Language standards place a legal duty on councils to promote the Welsh Language and provide services to the public through the medium of Welsh. The council have to comply with the 175 standards that they have been allocated. This is a significant challenge that has been set but systems have been put in place in divisions to ensure compliance. One of the Standards set was to write a Welsh Language Strategy for 2017 – 2022, which sets out a vision of how the Welsh language will look in Monmouthshire in 5 years' time and is accompanied by targets to help achieve that vision. Welsh Government in 2012 also produced a new strategy known as "More than words". This basically requires us as a care provider to ask people whether they want services through the medium of Welsh (known as the "Active Offer").



# **Appendix Two – Local Policy context**

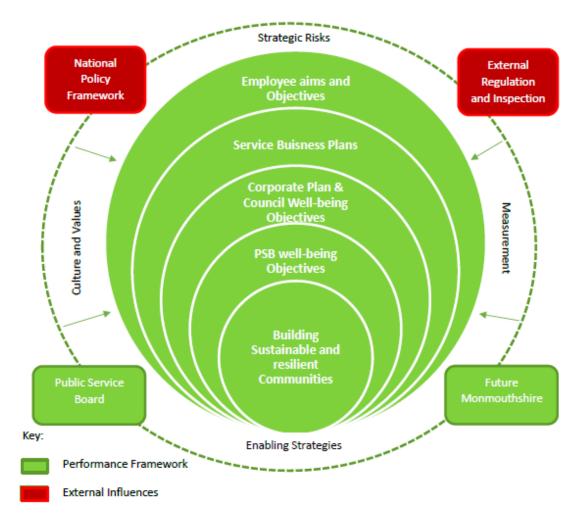
Our Improvement Framework is supported by a range of plans as part of our Policy Framework that guide our actions to improve services.

#### **Performance Management Framework**

Our performance management framework; illustrates the interdependencies and how the policies, plans and programmes it contains, should be mutually reinforcing. In simple terms, our performance management framework is integral to the adoption and application of our plan because it makes sure that everyone is pulling in the same direction to deliver real and tangible outcomes.

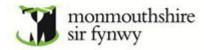
Building sustainable and resilient communities is the unifying purpose of the diverse range of services for which we are responsible. We are a partner in the Public Service Board, which is responsible for setting well-being objectives for the county. The council's own well-being objectives are set by the Council based on the same well-being assessment as the PSB objectives and, form the backbone of our Five Organisational Goals in the corporate plan. Each of our teams has a business plan that aligns to these objectives. We have a range of performance measures that we use to keep track of our progress. Our risk management policy enables us to manage strategic risks to our delivery. Our employee aims and objectives show how the contributions that individual colleagues make to these objectives and delivering our vision in accordance with our values.





Our 'enabling strategies' support the delivery of our objectives. Our work is also informed and guided by national policy and external regulation and inspection.

Level	Policy Framework							
Vision	The Public Service Board Well-Being Plan	The Public Service Board Well-Being Plan						
	The Public Service Board will produce a loc	cal well-being plan in 2018						
Plan	Corporate Plan including Council well-bein	ng objectives						
	Set out the direction for the Council in the next 5 years the resources required to deliver it and articulates the council's well-being objectives for carrying out sustainable development and maximise the contribution to achieving the wellbeing goals							
Strategy	Asset Management Plan	Financial Plan						
	Describes how we manage our land and property portfolio	Sets out the financial challenges we face & how we will meet these challenges						
	People Strategy Digital and Customer Strategy							
	The strategy connects people to purpose to improve performance and deliver better outcomes	The steps we will take to develop our digital offer in our services and communities						



	Local Development Plan	Economy and Enterprise Strategy
	Our proposals and policies for future development and use of land	Our proposals for increasing competitiveness, innovation and productivity.
Delivery	Service business plans	Employee Aims and Objectives
	Each service has a plan that evaluates performance, plans actions for the year ahead, includes metrics to monitor performance and manages risks.	Employee appraisals enable individuals and teams to outline the values and performance that is relevant in their role and connects them to the purpose of the organisation.
Evaluation & Risks	Evaluation  Evaluates performance, plans & metrics to monitor performance.	Strategic Risk Assessment  Identifies, manages and monitors the Council's Strategic risks.

#### **Future Monmouthshire**

The *Future Monmouthshire* programme is about ensuring the council remains relevant and viable for the next generation, while continuing to meet the day-to-day needs of residents, visitors and businesses. Future Monmouthshire and its interventions are built around our design principles. Future Monmouthshire has also focussed in on a number of significant future trends, such as the future of work, the utility of automated systems and machine learning, forward-looking land-use and house building and alternative models of service delivery. We have nine design principles that link to longer-term goals which help guide our work.